



**INTERNATIONAL FEDERATION
OF ACCOUNTANTS**

545 Fifth Avenue, 14th Floor Tel: (212) 286-9344
New York, New York 10017 Fax: (212) 286-9570
Internet: <http://www.ifac.org>

Agenda Item
6

DATE: February 24, 2011
MEMO TO: Members of the IPSASB
FROM: Stephenie Fox/John Stanford
SUBJECT: Work Plan

OBJECTIVES

- To discuss potential future projects;
- To review the IPSASB agenda schedule for 2011-2013; and
- To note work to track convergence with IASB.

AGENDA MATERIAL

- 6.1.1-6.1.8 Descriptions of Potential Projects
- 6.2 IPSASB Agenda Schedule 2011-2013
- 6.3 IASB Tracking Table
- 6.4 Extended List of Potential Projects

BACKGROUND

1. The IPSASB has set out the following strategic priorities for the period 2010-2012:
 - Public sector conceptual framework;
 - Public sector critical projects; and
 - Communications and promoting adoption and implementation.
2. During the past year the IPSASB has discussed the work plan a number of times. There are currently 12 projects either in progress or committed (meaning the IPSASB has made a decision that these projects should be initiated). These are:

In progress

- Public sector conceptual framework;
- Review of the cash basis IPSAS;
- Service concession arrangements;
- Reporting on the long-term sustainability of public finance;
- Service performance information;
- Narrative reporting;

- Entity combinations-public sector; and
- Improvements.

Committed (not yet commenced)

- Financial instruments-public sector;
 - IAS 39 amendments;
 - Consolidations (update of IPSAS 6); and
 - Joint arrangements (update of IPSAS 8)
3. Of these projects, the IPSASB has indicated that its highest priority over the period is developing a public sector conceptual framework. The Board also indicated they wanted to focus more resources, both staff and meeting time, towards public sector specific projects. The current composition of projects that are in progress or committed reflects these priorities.
 4. Agenda item 6.2 provides an overview of these projects and the proposed timing for outputs over the period from 2011-2013. This agenda paper has been prepared on the assumption that the IPSASB continues to be committed to these projects.
 5. Determining whether additional projects might be able to be added to the work plan requires an assessment of staff resources and board meeting time. Based on the current staff resources and the IPSASB's meeting time for the next three years, and considering current projects in progress and committed, it is estimated that two to three new projects could be initiated over the next year.
 6. The Board had previously developed a "short list" of potential projects that it thought might be prioritized but noted the difficulty in making assessments without further details and understanding of various projects. At the Chair's suggestion staff has prepared brief descriptions of these projects (8 projects in total). These are included as agenda papers 6.1.1 through 6.1.8.
 7. The Board is asked to review these project descriptions and provide their views on the staff recommendations as to whether these should be initiated now or in the future. If the Board is able to narrow this list to 3 or 4 possible future projects, staff proposes to develop project briefs on this smaller group for the meeting in June.
 8. Because this list of eight projects was selected by the Board some time ago, staff has also included, as agenda item 6.4, an extended list of potential projects including brief comments.
 9. Finally, there has been some suggestion by some members that the task based groups have Chairs assigned to them. As part of the project planning process we would like to get the Board's feedback on this idea.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: EMISSIONS TRADING SCHEMES

Background

Emissions trading schemes are designed to achieve a reduction of greenhouse gases through the use of tradable emission permits. The IASB and the FASB are conducting a joint project to develop comprehensive guidance on the accounting for emissions trading schemes.

The IASB added the Emissions Trading Scheme to its agenda in October 2005 and re-activated work on the project in December 2007. The IASB noted the increasing international use (or planned use) of schemes designed to achieve reduction of greenhouse gases through the use of tradable permits. It also noted that there was a risk of diverse accounting practices for such schemes following the withdrawal of IFRIC 3, *Emission Rights* and that this would impair the comparability and usefulness of financial statement information. The joint project focuses on the recipients of emission trading permits/allowances. It notes the role of governments as grantors in setting emission caps and allocating those caps, but does not address accounting by grantors..

The project is in the early stages of completion. While the IASB have made broad tentative decisions on some of the main issues, a number of issues still need to be resolved. In November 2010 the IASB and FASB decided to amend the timetable for projects that are important but less urgent. These changes will allow the boards and interested parties to focus on the projects the boards are aiming to complete by 30 June 2011. Emissions trading schemes was therefore deferred for further discussion after June 2011.

Project description

The objective of the project would be to develop an IPSAS to provide comprehensive guidance on the accounting for emissions trading schemes. The project would need to consider the grantor perspective in addition to the recipient perspective.

Some issues that would need to be considered include:

- Are emissions allowances assets? If so, should they be recognized and, if so, how should they be measured initially and subsequently?
- Are baselines or the credits assets? If so, what is the nature of the asset represented by the baseline and should it be recognized and, if so, how should they be measured initially and subsequently?
- Does the entity that receives allowances or a baseline from the scheme administrator have a liability? If so, what is the nature of the liability and how should it be measured both initially and subsequently?
- When should an entity recognize its obligations in emissions trading schemes and how should they be measured?

Public sector aspects

A full “rules of the road” analysis will have to be carried out to identify public sector specific issues and the impact of any such issues. The project would need to consider the grantor perspective as well as the recipient perspective and is therefore likely to have a strong public sector specific focus for a portion of the project.

Will project provide better information or improved accounting?

Yes. There is an increasing international use or planned use of schemes designed to achieve reduction of greenhouse gases through the use of tradable permits. It also noted that there is a risk of diverse accounting practices for such schemes and that this would impair the comparability and usefulness of financial statement information. The IASB project would provide guidance from the recipient perspective but there would be a high need for guidance from a grantor perspective.

Timing

The project is likely to take 3 years based on the following assumptions:

- 2 meetings to develop a Consultation Paper on public sector aspects;
- 4 months consultation period;
- 1 meeting to consider responses;
- 2 meetings to develop an Exposure Draft;
- 1 meeting to consider responses; and
- 1 meeting to develop an IPSAS.

Staff recommendation

The IPSASB considered this project during its deliberations in April 2010. There were diverse views on the urgency of the project. Subsequent to these deliberations the IASB’s deferral of the project arguably reduces the urgency.

The approach to developing requirements to the right to grant permits/allowances is closely related to the discussion of unique public sector rights or powers in the context of the definition of an asset, so there is some case for delaying the project until the Conceptual Framework project is advanced further. Some public sector specific work has been done on this topic in certain jurisdictions and this could be used to jumpstart the project once it becomes more urgent.

On balance given the delay by the IASB and the interrelationship with the Conceptual Framework project Staff considers that this project should not be initiated during 2011 but should be monitored with the view to potential start up in 2012.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: FAIR VALUE

Background

In September 2005 the IASB added a project to its agenda to clarify the meaning of fair value and to provide for its application in IFRSs. At the time the FASB was well advanced in the development of a fair value measurement standard and this was published in September 2006.

The IASB's objectives in the fair value measurement project are to:

- establish a single source of guidance for all fair value measurements;
- clarify the definition of fair value and related guidance;
- enhance disclosures about fair value measurements; and
- increase the convergence of IFRS and US GAAP.

The project is not intended to extend requirements for fair value measurement or to indicate that the project is a step towards full fair value accounting. The approach to fair value is understandably cash flow- based and market-based. The IASB has indicated that it favors an exit price notion of fair value.

A Discussion Paper (DP) was published in November 2006 that was based on the FASB's fair value measurement standard (at the time SFAS 157, *Fair Value Measurement*, now Topic 820). An Exposure Draft (ED) was developed based on the responses to the DP and was published in May 2009.

As a result of the global financial crisis and due to comments received to the ED the IASB and the FASB agreed to work together to ensure that fair value has the same meaning in IFRSs and US GAAP and that the fair value measurement and disclosure requirements would be the same in order to improve the comparability of financial statements prepared in accordance with IFRSs and US GAAP.

On 29 June 2010 the IASB published for public comment further enhancements to a disclosure proposal on Level 3 fair value measurements that formed part of the IASB's exposure draft *Fair Value Measurement* published in May 2009. Level 3 involves the estimation of fair value using valuation techniques that rely on unobservable inputs.

On 19 August 2010 the IASB posted to its website a staff draft for information purposes only of a forthcoming IFRS on fair value measurement that reflects the tentative decisions made to date by the IASB and the US Financial Accounting Standards Board (FASB).

The boards expect to issue a common fair value measurement standard in Q1 2011.

Project description

The objective of the project would be to develop a single source of guidance for all fair value measurements in the public sector. The project would result in a new IPSAS.

Public sector aspects

A full “rules of the road” analysis will need to be carried out to identify public sector specific issues and the impact of any such issues. A number of IPSASs permit or require the use of fair value. The question of whether the existing guidance is adequate would need to be addressed. If it is considered inadequate the project becomes important and urgent. The cash flow emphasis of the IASB’s approach to fair value and the exit value notion that is favored mean that the appropriateness of IASB guidance may be highly limited.

The public sector has several specific types of assets and liabilities for which the IPSASB has not yet developed guidance. This lack of guidance should be addressed first.

Will project provide better information or improved accounting?

A number of IPSASs already include guidance on how to measure fair value. New guidance would make things more complete and therefore arguably improve the accounting. However there is some question as to whether user information would be significantly improved given the guidance that currently already exists and the fact that this is not fatally flawed.

Timing

The project is likely to take 3 years based on the following assumptions:

- 2 meetings to develop a Consultation Paper;
- 4 months consultation period;
- 2 meetings to consider responses;
- 1 meeting to develop an ED; 4 month response period;
- 1 meeting to consider responses; and
- 2 meetings to develop and approve IPSAS.

Staff recommendation

The completion of the measurement phase of the Conceptual Framework project is expected to be March 2013. The decisions relating to measurement at a conceptual level has the ability to significantly affect existing IPSASs. The recently issued Phase 3 Consultation Paper deliberately discussed ‘market values’ rather than fair value. It also extensively discussed replacement cost

and argues that replacement costs is a powerful measurement basis in the public sector rather than just a method of estimating fair value

On this basis Staff considers that this project should be deferred until the Conceptual Framework project is substantially complete and a conceptual underpinning for the measurement of public sector assets and liabilities has been established.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: FIRST TIME ADOPTION

Background

IFRS 1, *First-time Adoption of International Financial Reporting Standards*, provides requirements and guidance for entities initially adopting IFRSs in the financial statements. IFRS 1 was issued in June 2003 and replaced SIC-8, *First-time Application of IASs as the Primary Basis of Accounting*. IFRS 1 was originally developed to address concerns about the full retrospective application of IFRS required by SIC-8. Following considerable amendments to IFRS 1 to accommodate first-time adoption requirements from new or amended IFRSs, a revised IFRS 1 was issued in 2008.

IFRS 1 was further amended in 2009 and 2010. These amendments included:

- Changes to the derecognition exception and fair value measurement exemption from fixed date references to ‘the date of transition to IFRSs’
- providing an exemption that could be used when an entity resumes presenting financial statements in accordance with IFRSs after being subject to severe hyperinflation.

The revised IFRS was issued in December 2010.

Project description

The project would develop a new IPSAS to provide guidance for entities adopting IPSASs for financial reporting for the first time.

Public sector aspects

Currently there is no IPSAS equivalent to IFRS 1. As governments move to adopt IPSASs this lack of guidance has become problematic for some. A full “rules of the road” analysis of IFRS 1 will need to be carried out to identify public sector specific issues and the impact of such issues. The results of this will determine if IFRS 1 is an appropriate starting point for the project or whether a public sector specific project would be more appropriate. It is possible that the project will have hybrid features, considering the general requirements of IFRS 1 and the exemptions, exceptions and exemptions in IFRS 1 relating to specific IFRSs, where there is an IPSAS equivalent, but also exploring the need for further provisions.

For the public sector there may be a need to develop guidance both on adopting accrual IPSASs when the cash basis of accounting was previously used as well as on adoption of accrual IPSASs when a different basis of accrual accounting was used.

Will project provide better information or improved accounting?

This project will provide better accounting. It may also reduce the burden on first time adopters and therefore encourage the adoption of IPSAS. Given the lack of guidance currently, having an IPSAS that addresses this will provide direct assistance to adopters and enhance consistency among adopters.

Timing

The project is likely to take 2 years based on the following assumptions:

- 2 meetings to develop an Exposure Draft;
- 4 months consultation period;
- 1 meeting to consider responses;
- 1 meeting to develop an IPSAS;

Staff recommendation

This project would be welcomed by some constituents as they commence the process of adopting IPSAS. As the level of adoption increases this project becomes increasingly important.

Now that the IASB has completed amendments to IFRS 1, Staff considers that it would be appropriate to initiate this project in the second half of 2011.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: GOVERNMENT BUSINESS ENTERPRISES

Background

The IPSASB has defined Government Business Enterprises (GBEs) as an entity that has all the following characteristics:

- (a) Is an entity with the power to contract in its own name;
- (b) Has been assigned the financial and operational authority to carry on a business;
- (c) Sells goods and services, in the normal course of its business, to other entities at a profit or full cost recovery;
- (d) Is not reliant on continuing government funding to be a going concern (other than purchases of outputs at arm's length); and
- (e) Is controlled by a public sector entity.

The *Preface to International Reporting Standards* states that “GBEs apply International Financial Reporting Standards (IFRS), which are issued by the International Accounting Standards Board (IASB)”. This reflects the view that GBEs are comparable with commercially-oriented private sector entities operating in the same economic sectors and therefore GBEs should apply the same standards as those private sector entities.

In 2008 and 2009 a number of Members expressed reservations about the robustness of the current approach to GBEs. They questioned whether the emerging emphasis on accountability in the conceptual framework project should lead the IPSASB to take a more active role in the monitoring and development of financial reporting requirements for GBEs. In particular it was suggested that some additional requirements and guidance might be necessary for reporting non-financial information for GBEs.

It was also noted that the definition of GBEs includes not just profit seeking entities, but those whose financial objective is full cost-recovery. For these latter entities it may be questionable whether the requirements of IFRS are appropriate in areas such as impairment, where the cash flow emphasis of IAS 36, *Impairment of Assets*, might lead to potentially misleading carrying values. Furthermore, certain government controlled entities might be generally profit-seeking, but be required to provide some services to citizens on terms that require government transfers for the entities to continue as going concerns. Such requirements are known as ‘community service obligations’ in some jurisdictions. It is not fully clear whether such entities meet the current definition of a GBE.

Further issues identified and discussed included:

- Whether the primacy of the control test (characteristic (e) above) might be over-onerous, leading to the testing of a potentially large number of entities to determine whether they meet the other four characteristics of GBEs; and
- Consistency with statistical accounting bases. (It was noted that the issue of GBEs had been extensively discussed with the statistical accounting

community and that statistical accountants had taken on board some of the terminology developed by the IPSASB for GBEs).

The position of GBEs was also discussed at one of the early IASB-IPSASB Liaison meetings. Following discussion at the IPSASB's Zurich meeting in October 2009 it was decided not to activate a project on GBEs on the grounds that there were more pressing priorities

Project description

The objective of the project would be to:

- Explore and, if necessary, modify the existing definition of GBEs;
- Consider the provision of non-financial information by GBEs and develop requirements and/or guidelines for the disclosure of such information;
- Review the approach to consolidation and make appropriate revisions;
- Review the approach to GBEs for consistency with statistical bases of accounting and make appropriate modifications to definitions and requirements; and
- Clarify whether central banks are GBEs;

Public sector aspects

At whole-of government level the financial performance of GBEs can have a significant impact on consolidated financial performance and financial position. The global financial crisis has reinforced the significance of GBEs, particularly public finance corporations (in statistical accounting terminology) and the need for information that better meets the accountability objective of financial reporting. This issue was highlighted in the joint work with the International Monetary Fund on reporting governmental interventions during the financial crisis.

Will project provide better information or improved accounting?

Yes. Project will provide better information for accountability purposes and should clarify certain ambiguities in current requirements.

Timing

The project is likely to take 2 years to complete. The project would involve considerable liaison with the IASB, national standard setters and the statistical accounting community and would therefore require considerable senior staff input. The timeline is based on the following assumptions:

- 2 meetings to develop an ED;
- 4 month consultation period;
- 2 meetings to consider responses;
- 2 meetings to develop and approve revised requirements and amendments;

Staff Recommendation

This project raises a number of important issues and addresses an important component of the public sector that has probably been neglected and whose importance has recently been emphasized by global developments. However, an explicit decision was made not to proceed with a project in 2008. The consolidation aspects are strongly linked to the Phase-1 Conceptual Framework ED. The outputs are not all clear. Staff consider that the issues outlined should continue to be monitored, but do not recommend that a project be activated until after 2012.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: IPSAS 23 IMPROVEMENTS

Background

IPSAS 23, *Revenue from Non-Exchange Transactions (Taxes and Transfers)*, was approved in December 2006. The effective date of the standard was June 30, 2008.

Concerns have been raised about potential ambiguity between the requirements in IPSAS 23 for the measurement of assets and liabilities and other IPSASs that include measurement requirements for particular assets and liabilities. Specifically, some responses to ED 38, *Financial Instruments: Recognition and Measurement* and ED 36, *Agriculture* expressed concerns about the interaction between the initial measurement requirements in both EDs and IPSAS 23.

The primary focus of IPSAS 23 is the recognition of non-exchange revenue rather than asset and liability recognition. IPSAS 12, *Inventories*, IPSAS 16, *Investment Property* and IPSAS 17, *Property, Plant and Equipment* generally require that assets are measured initially at cost. However, in accordance with these IPSASs, assets acquired in non-exchange transactions are measured at fair value at the date of acquisition, consistent with IPSAS 23.

The primary issue is what constitutes fair value – does this equate to purchase price or to total cost (i.e. purchase price plus transaction costs and other directly attributable costs)?

Another issue is whether transaction costs and other attributable costs should include those incurred by the transferor or donor. Inclusion of costs incurred by transferors/donors could lead to excessive carrying amounts and may lead to day one impairment implications. The recognition of transferor /donor costs was not envisaged in the commentary in IPSAS 23 and would need to be considered.

A number of examples have been identified where the interaction between IPSAS 23 and other IPSASs has resulted in inconsistencies in dealing with non-exchange issues. As a result it has been suggested that IPSAS 23 needs to be revisited specifically with respect to the interaction with certain other IPSASs.

There are also other areas where accounting treatments in IPSAS 23 have been questioned. These include:

- Whether the distinction between conditions and restrictions is over complex;
- The approach to performance obligations and possible tension with the way the term has been evolved in IFRS; and
- The option to recognize services in kind as revenue and assets.

Project description

The project would identify potential issues with a view to the development of possible amendments to IPSAS 23. An exercise to identify issues in the full suite of IPSASs would need to be undertaken.

Public sector aspects

IPSAS 23 is a public sector specific standard that was developed solely to address a unique public sector issue. There is no equivalent IFRS. Given the nature of the IPSAS this is clearly a project with high public sector significance and the extent of use of the IPSAS means that it may be highly important to consider this.

Will project provide better information or improved accounting?

The project will provide improved accounting as it will address inconsistencies that currently exist between IPSAS 23 and other IPSASs and re-consider areas where treatments in IPSAS 23 appear controversial.

Timing

The project is likely to take 3 years based on the following assumptions:

- 2 meetings to develop a Consultation Paper;
- 4 months consultation period;
- 1 meeting to consider responses;
- 2 meetings to develop an Exposure Draft;
- 1 meeting to consider responses; and
- 1 meeting to develop an IPSAS.

Staff recommendation

While this project has high significance to the public sector, Staff considers that it would be premature to commence this project in 2011. The effective date is reasonably recent and so experience in adopting the standard is only now being assessed. While issues were raised specifically in the context of recent EDs and other issues have emerged, constituents have been generally supportive of IPSAS 23. In addition a number of areas have strong linkages to work being undertaken in the Conceptual Framework, especially Phases 2 and 3 of that project. Staff therefore considers that it may be appropriate to defer initiation of this project until late 2012.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: LEASES

Background

IPSAS 13, *Leases*, was originally issued in December 2001, and was primarily drawn from IAS 17, *Leases* (revised 1997). A revised version of IPSAS 13 was issued in December 2006 to reflect the IASB's 2003 revisions to IAS 17.

IAS 17 has been criticised for conceptual shortcomings which principally stem from the distinction between finance leases and operating leases and the different accounting treatments that ensue from that classification. The classification is based on the extent to which risks and rewards incidental to ownership of a leased asset lie with a lessor or lessee.

A project on leases was added to the IASB's agenda in July 2006 as part of the IASB and FASB's convergence program. In March 2009 the IASB, jointly with the FASB, published a Discussion Paper, *Leases: Preliminary Views*. In August 2010 the IASB-FASB published an Exposure Draft, *Leases*. The main problem that the project addresses is the position under current IAS 17, where, if a lease is classified as a finance lease, assets and liabilities are shown on the lessee's statement of financial position, whereas for an operating lease the lessee does not show any assets or liabilities on the statement of financial position. For an operating lease the lessee simply accounts for the lease payments as an expense over the lease term.

The proposals for modifications to lessee accounting appear to have secured general acceptance. Reaction to the lessor accounting proposals has been more mixed with views that the proposals are less developed than those for lessees and require more work and that they are overcomplex. Currently the IASB is deliberating the issue of distinguishing a lease contract and a service contract. The project is high priority and the aim is to approve a new IFRS in the second quarter of 2011.

Project description

The objective of the project would be to develop revised requirements for lease accounting covering both lessees and lessors in order to maintain alignment with IFRS.

Public sector aspects

A full 'rules of the road' analysis will have to be carried out to identify public sector specific issues and the impact of any such issues. Currently IPSAS 13 contains very few departures from IAS 17 and these departures primarily concern matters of general terminology rather than substance related to leasing arrangements.

Will project provide better information or improved accounting?

Yes. The non-recognition of assets and liabilities by lessees for operating leases does not appear to meet the qualitative characteristics of relevance and faithful representation. Because economically similar transactions can be accounted for differently due to the distinction between operating and finance leases the qualitative characteristic of comparability is also not achieved by information produced under current requirements.

Timing

The project would take under 2 years to complete. This is based on the following assumptions:

- 1 meeting to develop an ED;
- 4 month consultation period;
- 1 meeting to consider responses; and
- 2 meetings to develop and approve IPSAS.

Staff Recommendation

The project will contribute to the objective of maintaining alignment with IFRS and would therefore be welcomed by constituents who place a strong emphasis on IFRS convergence. Based on the experience of developing current IPSAS 17 there appear to be few public sector specific issues relating to leases. However, despite the high priority that the IASB attaches to the Leases project, there must be some doubt as to the date of approval of a new IFRS. Staff therefore considers that it is more appropriate to defer initiation of a project to replace IPSAS 13 until 2012.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: REVENUE RECOGNITION

Background

IPSAS 9, *Revenue from Exchange Transactions*, was issued in July 2001, and was primarily drawn from IAS 18, *Revenue* (revised 1993). IPSAS 11, *Construction Contracts* was issued in July 2001 and is primarily drawn from IAS 11, *Construction Contracts* (revised 1993).

In June 2002, the IASB added a revenue recognition project to its technical agenda. In September 2002, the FASB and the IASB formally agreed to work jointly on the revenue recognition project. The objective of the Revenue Recognition project is to improve financial reporting by clarifying the principles for recognising revenue and creating a single comprehensive revenue recognition model. It applies to all contracts with customers except leases, financial instruments and insurance contracts.

A Discussion Paper (DP), *Revenue Recognition in Contracts with Customers*, was issued in December 2008. In June 2010 the two Boards issued an Exposure Draft (ED), *Revenue from Contracts with Customers*. The DP introduced the concepts of (a) a contract containing performance obligations for the entity to transfer goods or services to a customer and (b) that revenue is recognized when the entity satisfies its performance obligations as a result of the customer obtaining control of those goods or services. The ED refined those concepts and specified indicators of control and explained that an entity only needs to identify the separate performance obligations in a contract (i.e., the performance obligations to transfer to the customer goods or services that are distinct).

The proposals have led to some criticisms. In particular the construction industry has questioned whether it will be able to continue to use the ‘percentage of completion method’ permitted under IAS 11, because many construction contracts only contain one performance obligation. Currently the IASB is redeliberating certain issues. These include recognizing revenue for services, the definition of performance obligations and onerous contracts. The IASB currently intends to finalize a new IFRS in second quarter of 2011.

Project description

The objective of the project would be to develop revised requirements for revenue from exchange transactions in order to maintain alignment with IFRS. The project would result in a new IPSAS that would replace IPSAS 9 and IPSAS 11.

Public sector aspects

A full ‘rules of the road’ analysis will have to be carried out to identify public sector specific issues and the impact of any such issues. Currently IPSAS 9 contains very few departures from IAS 18 and these departures primarily concern matters of general terminology rather than the substance of revenue recognition. IPSAS 11 contains a

departure relating to the inclusion of ‘binding arrangements’ that are not legally enforceable contacts within the scope. It is likely that such a departure will still be necessary, but this does not affect accounting requirements. The usage of the term ‘performance obligations’ may not be consistent with its usage in IPSAS 23, Revenue from Non-exchange Transactions (Taxes and Transfers)

Will project provide better information or improved accounting?

Yes, although it does not appear that the accounting requirements in IPSAS 9 and IPSAS 11 are fatally flawed.

Timing

The project would take under 2 years to complete. This is based on the following assumptions:

- 1 meeting to develop an ED;
- 4 month consultation period;
- 1 meeting to consider responses; and
- 2 meetings to develop and approve IPSAS.

Staff Recommendation

The project will contribute to the objective of maintaining alignment with IFRS and would therefore be welcomed by constituents who place a strong emphasis on IFRS convergence. Based on the experience of developing current IPSAS 9 and IPSAS 11 there appear to be few public sector specific issues relating to revenue from exchange transactions. The issues that have caused controversy in the IASB’s project are not public sector specific. Staff considers that it may be appropriate to initiate this project in the second half of 2011, which would allow for some slippage in the IASB timetable for finalization of the new IFRS.

WORK PLAN ANALYSIS: POTENTIAL PROJECT: SOCIAL BENEFITS

Background

The IPSASB's project on social policy obligations was initiated in March 2002 by the then Public Sector Committee (PSC). An Invitation to Comment, *Accounting for Social Policies of Government*, was developed by a Steering Group comprising both PSC members and external experts and was issued in November 2003.

Following an analysis of responses to the ITC, the IPSASB started work on an Exposure Draft (ED) of an IPSAS. The main focus of the project was to determine if and when present obligations arise for three categories of social benefits (collective goods and services, individual goods and services and cash transfers) and the extent of resultant liabilities.

Due to a failure to agree on the timing and extent of liabilities related to social benefits the IPSASB modified its approach. It decided to defer further consideration of the recognition and measurement of liabilities related to social benefits and proceeded to develop an ED providing requirements for the disclosure of outflows related to cash entitlement programs. ED 34, *Social Benefits: Disclosure of Cash Transfers to Individuals or Households* was issued in March 2008. At the same time IPSASB issued a further Consultation Paper, *Social Benefits: Key Issues in Recognition and Measurement*. Following an analysis of responses to ED 34 the IPSASB decided not to proceed to development of an IPSAS. The IPSASB recognized the linkages with Phase 2: Elements and Recognition and Phase 3: Measurement of the Conceptual Framework. The IPSASB also decided to move ahead with a project on the Long-Term Sustainability of Public Finances.

Project description

The objective of the project would be to:

- define social benefits;
- sub-categorize social benefits;
- identify the circumstances and manner in which expenses and liabilities related to those benefits arise;
- specify requirements for the measurement of liabilities;
- provide requirements and guidance on their presentation; and
- provide disclosure requirements.

Public sector aspects

The provision of social benefits in non-exchange transactions is one of the most significant aspects of the operations of government and other public sector entities. The accounting treatment of social benefits provided in non-exchange transactions has a major impact on the financial position of governments and many public sector entities.

Will project provide better information or improved accounting?

Yes. Requirements on the recognition of revenue, expenses, assets and liabilities related to social benefits would provide better information on a key aspect of governmental activity and contribute to a major global improvement in public sector financial reporting. Together with the IPSASB's project on the long-term sustainability of the public finances the issuance of requirements on accounting for social benefits would greatly contribute to meeting the objectives of financial reporting.

Timing

While considerable work has been carried out in this area and the key issues have been identified the project would take around 2 years to complete. This is based on the following assumptions:

- 2 meetings to develop an ED;
- 4 month consultation period;
- 2 meetings to consider responses;
- 2 meetings to develop and approve IPSAS;

It is also questionable whether, due to the project's significance, the consultation period should be 6 months rather than the normal 4 months. A 6 month exposure period would obviously extend the timeline.

Staff Recommendation

The second Conceptual Framework Consultation Paper, *Elements and Recognition in Financial Statement (CP-2)* issued in December 2010 explored a number of areas of direct relevance to this project. In particular CP-2 considered whether liabilities can arise from obligations related to non-exchange transactions that are not enforceable at the reporting date. Until the Conceptual Framework is finalized, or at least significantly advanced, Staff does not think it appropriate to reactivate this project, despite its huge significance to global public sector financial reporting.

IPSASB AGENDA SCHEDULE 2011-2013

	Staff	Mar 2011	June 2011	Sept 2011	Dec 2011	Mar 2012	June 2012	Sept 2012	Dec 2012	Mar 2013	June 2013	Sept 2013	Dec 2013
In Progress and Committed													
Public Sector Conceptual Framework													
Conceptual Framework Group 1	JS/PS			RR	RR	DI	Final		Final reaffirm				
Conceptual Framework Elements	JS	DI		RR	RR/ED	ED			RR	Final			
Conceptual Framework Meas	JS/AL		DI	RR	RR/ED	ED			RR	Final			
Conceptual Framework P&D	JS/GJ	DI/CP	CP		RR	RR	ED		RR	Final			
Public Sector Specific													
Service Concessions/PPPs	JK	RR	IPSAS										
Review Cash Basis IPSAS	PS												
Long-Term Sustainability of Public Finances	JS		DI/ED	ED			RR	RR	DI	Final			
Service Performance	LP/JK	DI	DI	CP			RR	RR	ED			RR	
Narrative Reporting	JK	DI	DI	DI	CP			RR	RR	ED			
Entity Combinations *	AD	DI	DI	CP		RR	RR	DI/ED	DI/ED	ED		RR	RR
Financial Instruments– public sector	TBD			DI	DI	DI	CP	RR	RR		ED		
IFRS Maintenance													
Improvements (annually)	AD/YL	ED		IPSAS						ED		IPSAS	
IAS 39 Amendments	TBD				DI	DI	ED		RR	IPSAS			
Consolidations (IPSAS 6)	AD		PB	DI	DI	ED		RR	RR	DI	IPSAS		
Joint Arrangements (IPSAS 8)	AD		PB	DI	DI	ED		RR	RR	DI	IPSAS		
New													
New project 1	GJ		PB		DI	DI	CP/ED			RR	RR	ED/ Final	
New project 2	JK		PB		DI	DI	CP/ED			RR	RR	ED/ Final	
New project 3	TBD				PB	DI	DI	CP/ED			RR	RR	ED/ Final

Key: IPSAS Final Standard/Guidance, ED Exposure Draft, PB Project Brief, DI Discussion of Issues. RR Review of Responses, CP Consultation Paper

* Note that this includes common control

TRACKING TABLE—DOCUMENT OF SUBSTANTIAL CONVERGENCE WITH UNDERLYING IFRSS

Table A: IPSASs—List of Subsequent IASB Amendments to Underlying IFRSs
At February 15, 2011

This document includes IPSASs issued up to January 31, 2011.

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				Para in IAS 1	Para in IPSAS 1	How affected ²
IPSAS 1— Presentation of Financial Statements (revised December 2006)	IAS 1 (December 2003)	IAS 1 (September 2007)		138	150	Potential project: Update of IPSAS 1
			Amendments to IAS 32 and IAS 1 (February 2008)	8A-new 80A-new 136A-new 139B-new	- - -	
			Improvements to IFRSs (May 2008)	68 71 139C	79 82 153A	
			Improvements to IFRSs (April 2009)	69 139D	80 153D	Amended Amended
			IFRS 9 (November 2009)	7 68 82 93 95 139E-new	7 79 102 - - -	Committed project: Update of IPSASs 28–30
			Improvements to IFRSs (May 2010)			
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30

¹ Where a more recent IFRS has been issued, this sets out the amendments subsequent to the more recent IFRS.

² See Table B for an explanation of the items in this column.

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				Para in IAS 7	Para in IPSAS 2	How affected
IPSAS 2—Cash Flow Statements (May 2000)	IAS 7 (December 1992)	–				
			IAS 8 (December 2003)	29 30 App. A	- - IE	Amended as a consequential amendment to IPSAS 3 December 2006
			IAS 21 (December 2003)	25 26	36 37	Amended as a consequential amendment to IPSAS 4 December 2006
			IFRS 8 (November 2006)	50	61	N/A See Table G
			IAS 23 (March 2007)	32	41	Potential project: IPSAS 5 (current project on hold until CF is completed)
			IAS 1 (September 2007)	The title 32	The title 41	Potential project: Update of IPSAS 1
			IAS 27 (January 2008)	39-42 42A-new 42B-new 54-new	49-52 - - -	Committed project: Entity combinations: Update of IPSAS 6
			Improvements to IFRSs (May 2008)	14 55	22 63A	Amended New
			Improvements to IFRSs (April 2009)	16 56	25 63B	Amended Amended
			IPSAS 3—Accounting Policies, Changes in Accounting Estimates and Errors (revised)	IAS 8 (December 2003)	–	
IAS 23 (March 2007)	Example2-delete	IG7-IG13				Potential project: IPSAS 5 (current project on hold until CF is completed)

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
December 2006)			IAS 1 (September 2007)	IN6 5	- 7	Potential project: Update of IPSAS 1
			Improvements to IFRSs (May 2008)	7	9	Amended
				9 11 -	11 14 59A	Amended Amended New
			IFRS 9 (November 2009)	53 54A-new	58 -	Committed project: Update of IPSASs 28–30
IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30			
IPSAS 4—The Effects of Changes in Foreign Exchange Rates (revised April 2008)	IAS 21 (December 2003)	–		Para in IAS 21	Para in IPSAS 4	How affected
			Amendment to IAS 21 (December 2005)	15A 33 58A	19 38 -	New Amended N/A
			IAS 1 (September 2007)	27	31	Amended
				30-33	35-38	Amended
				37	42	Amended
				39	44	Amended
				41	47	Amended
				45	52	Amended
48	57	Amended				
52	61	Amended				
60A-new	-	-				
IAS 27 (January 2008)	48A-48D-new 49 60B-new	- 58 -	Committed project: Entity combinations: Update of IPSAS 6			
Amendments to IFRS 1 and IAS 27 (May 2008)	49	58	Committed project: Entity combinations: Update of			

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
						IPSAS 6
				3(a) 4 52(a) 60C-new	3(a) 4 61(a) -	Committed project: Update of IPSASs 28–30
						Committed project: Update of IPSASs 28–30
IPSAS 5— Borrowing Costs (May 2000)	IAS 23 (December 1993)	IAS 23 (March 2007)		Para in IAS 23	Para in IPSAS 5	How affected
			Improvements to IFRSs (May 2008)	6 29A	6 -	Potential project: IPSAS 5 (current project on hold until CF is completed)
IPSAS 6— Consolidated and Separate Financial Statements (revised December 2006)	IAS 27 (December 2003)	IAS 27 (January 2008)		Para in IAS 27	Para in IPSAS 6	How affected
			Amendments to IFRS 1 and IAS 27 (May 2008)	4 38A-new 38B-new 38C-new 45B-new 45C-new	7 - - - -	Committed project: Entity combinations: Update of IPSAS 6
			Improvements to IFRSs (May 2008) ³	38 45A	58 -	Committed project: Entity combinations: Update of IPSAS 6
			IFRS 9 (November 2009)	35 37 38 40 45D-new	- - 58 60 -	Committed project: Update of IPSASs 28–30
			Improvements to IFRSs (May			N/A See Table F

³ The IASB has a project to replace IAS 27, expected in Q1, 2011, so this amendment has been deferred.

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
			2010)			
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
IPSAS 7— Investments in Associates (revised December 2006)	IAS 28 (December 2003)	–		Para in IAS 28	Para in IPSAS 7	How affected
			IFRS 3 (March 2004)	2 15 23 33	7 21 29 39	Committed project: Entity combinations
			IFRS 5 (March 2004)	13-15 16-delete 38	19-21 22 44	N/A See Table G
			IAS 1 (September 2007)	IN12 11 24 25 37(e) 39 41A-new	- 17 30 31 43(e) 45 -	Committed project: Entity combinations: Update of IPSAS 7
			IFRS 3 (January 2008)	23	29	Committed project: Entity combinations
			IAS 27 (January 2008)	18 19 35 19A-new 41B-new	24 25 41 - -	Committed project: Entity combinations: Update of IPSAS 6
			Improvements to IFRSs (May 2008)	1 33 41C	1 39 47A	Amended N/A New
			IFRS 9 (November 2009)	1 18-19A	1 24-25	Committed project: Update of IPSASs 28–30

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				Para in IAS 31	Para in IPSAS 8	How affected
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
IPSAS 8— Interests in Joint Ventures (revised December 2006)	IAS 31 (December 2003)	–		Para in IAS 31	Para in IPSAS 8	How affected
			IFRS 3 (March 2004)	3 11 43	6 9 49	Committed project: Entity combinations: Update of IPSAS 8
			IFRS 5 (March 2004)	2(a) 42 43	3 47 49	Potential project: Discontinued operations
			IAS 27 (January 2008)	45-46 45A-45B-new 58A-new	51-52 - -	Committed project: Entity combinations: Update of IPSAS 8
			Improvements to IFRSs (May 2008)	1 58B	1 69A	Amended New
			IFRS 9 (November 2009)	1 45-45B 51 58C-new	1 51 57 -	Committed project: Update of IPSASs 28–30
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
IPSAS 9— Revenue from Exchange Transactions (July 2001)	IAS 18 (December 1993, including amendments up to January 31, 2001)	–		Para in IAS 18	Para in IPSAS 9	How affected
			IAS 39 (December 2003)	30 31-delete Example 5 Example 8 Example 14	34 35 IG22 IG25 IG12	Committed project: Update of IPSASs 28–30
			IFRS 4 (March 2004)	6(c) IE14(a)(iii)	10(b) IG12(a)(iii)	N/A See Table G

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				IE14(b)(iii)	IG12(b)(iii)	
			Amendments to IFRS 1 and IAS 27 (May 2008)	32 38-new	36 -	Committed project: Entity combinations: Update of IPSAS 6
			Improvements to IFRSs (May 2008)	14(a)	-	Included in consequential amend in IPSAS 29
			IFRIC 15 (July 2008)	IE	IG	
			Improvements to IFRSs (April 2009)	IE21	IG32-34	New
			IFRS 9 (November 2009)	6(d) 11 39-new	10 16 -	Committed project: Update of IPSASs 28–30
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
				Para in IAS 29	Para in IPSAS 10	How affected
IPSAS 10— Financial Reporting in Hyperinflationary Economies (July 2001)	IAS 29 (issued July 1989, reformatted 1994)	–	IAS 21 (December 2003)	1	1	Amended as a consequential amendment to IPSAS 4 December 2006
				8	11	
				17	20	
				22	24	
				23-delete	-	
				31	N/A	
				34	33	
39	36					
IAS 1 (September 2007)				27-28	28-29	Potential project: IPSAS 1
				36	33	
Improvements to IFRSs (May 2008)				6	-	N/A
				8	11	N/A
				14	17	Amended
				15	18	Amended

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				19-20 28 34 -	22 29 31 38A	Amended N/A N/A New
IPSAS 11— Construction Contracts (July 2001)	IAS 11 (December 1993, a paragraph was amended by IAS 10 in May 1999)	–		Para in IAS 11	Para in IPSAS 11	How affected
			IAS 23 (March 2007)	18	26	Potential project: IPSAS 5 (current project on hold until CF is completed)
			IAS 1 (September 2007)	26 28 38	34 36 49	Potential project: Update of IPSAS 1
IPSAS 12— Inventories (revised December 2006)	IAS 2 (December 2003)	–		Para in IAS 2	Para in IPSAS 12	How affected
			IFRS 8 (November 2006)	26 29	36 39	N/A See Table G
			Improvements to IFRSs (May 2008)	20	29	Included in consequential amend in IPSAS 27
			IFRS 9 (November 2009)	2(b) 40(A)-new	2(b) -	Committed project: Update of IPSASs 28–30
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
IPSAS 13— Leases (revised December 2006)	IAS 17 (December 2003)	–		Para in IAS 17	Para in IPSAS 13	How affected
			IFRS 5 (March 2004)	41A-new	-	Potential project: Discontinued operations
			IFRS 7 (August 2005)	31 35 47 56	40 44 60 69	Committed project: Update of IPSASs 28–30

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
			Improvements to IFRSs (April 2009)	14-15-delete 15A-new 68A-new 69A-new	19-20 20A 83A 85A	Amended Amended Amended Amended
			IFRS 9 (November 2009)	BC21	-	Committed project: Update of IPSASs 28–30
IPSAS 14— Events After the Reporting Date (revised December 2006)	IAS 10 (December 2003)	–		Para in IAS 10	Para in IPSAS 14	How affected
			IFRS 5 (March 2004)	22	31	Potential project: Discontinued operations
			IAS 1 (September 2007)	The title 21	The title 30	Potential project: Update of IPSAS 1
			Improvements to IFRSs (May 2008)	13 -	16 32A	Amended New
			IFRIC 17 (November 2008)	13	16	
IPSAS 15— Financial Instruments: Disclosure and Presentation (December 2001)	IAS 32 (1998)		Superseded by IPSASs 28–30			
IPSAS 16— Investment Property (revised December 2006)	IAS 40 (December 2003)	–		Para in IAS 40	Para in IPSAS 16	How affected
			IFRS 2 (February 2004)	5	7	N/A See Table G
			IFRS 4 (March 2004)	30 32A-32C-new 75(f)(iv)-new	39 - -	N/A See Table G
			IFRS 5 (March 2004)	9 56 76 79	13 65 87 90	Potential project: Discontinued operations
			IAS 1 (September 2007)	62	73	Potential project:

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				85A-new	-	Update of IPSAS 1
			Improvements to IFRSs (May 2008)	8-9	12-13	Amended
				22	29	Deleted
				31	40	Amended
				48	57	Amended
				50	59	Amended
				53-54	62-63	Amended
				53A-53B	62A-62B	New
				57	66	Amended
				85B	101A	New
			IFRS 9 (November 2009)	BC9	-	Committed project: Update of IPSASs 28–30
				B35	-	
				B63(a)	-	
				B67(a)(i)	-	
IPSAS 17— Property, Plant, and Equipment (revised December 2006)	IAS 16 (December 2003)	-		Para in IAS 16	Para in IPSAS 17	How affected
			IFRS 2 (February 2004)	6	13	N/A See Table G
			IFRS 3 (March 2004)	64-delete	-	Committed project: Entity combinations
			IFRS 5 (March 2004)	3	6	Potential project: Discontinued operations
				55	71	
				73	88	
				79(c)	94(c)	
IFRS 6 (December 2004)	3	6	N/A See Table G			
IAS 23 (March 2007)	23	37	Potential project: IPSAS 5 (current project on hold until CF is completed)			
IAS 1 (September 2007)	39-40	54-55	Potential project: Update of IPSAS 1			
	73(e)(iv)	88(e)(iv)				
	81B-new	-				

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
			IFRS 3 (January 2008)	44 81C-new	60 -	Committed project: Entity combinations
			Improvements to IFRSs (May 2008)	5	8	Amended
				6	13	N/A
				68A	83A	New
				69	84	Amended
				81D	107A	New
			81E	107B	New	
IPSAS 18— Segment Reporting (June 2002)	IAS 14 (August 1997)	IFRS 8 (November 2006)		Para in IAS 14	Para in IPSAS 18	How affected
			IAS 1 (September 2007)	23(f)	-	Potential project: Update of IPSAS 1
			Improvements to IFRSs (April 2009)	23	-	-
			IAS 24 (November 2009)	34	-	-
IPSAS 19— Provisions, Contingent Liabilities and Contingent Assets (October 2002)	IAS 37 (September 1998)	-		Para in IAS 37	Para in IPSAS 19	How affected
			IAS 8 (December 2003)	94-delete	-	Deleted as a consequential amendment to IPSAS 3 December 2006
			IAS 10 (December 2003)	IN18 75 96-delete	- 87 -	Amended as a consequential amendment to IPSAS 14 December 2006
			IAS 16 (December 2003)	Footnote in 14(a)-delete	-	-
			IAS 39 (December 2003)	1 2 Example 9	1 - IG14	Committed project: Update of IPSASs 28–30
			IFRS 3 (March 2004)	5	13	Committed project: Entity

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
						combinations
			IFRS 4 (March 2004)	1(b)-delete 2-amend 4-delete 5(e)-new App C-amend	1 - 4 13 IG14	N/A See Table G
			IFRS 5 (March 2004)	9	6	Potential project: Discontinued operations
			Amendments to IAS 39 and IFRS 4 (August 2005)	IE9	IG14	N/A See Table G
			IAS 1 (September 2007)	25 75	33 87	Potential project: Update of IPSAS 1
			IFRS 3 (January 2008)	5	13	Committed project: Entity combinations
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
IPSAS 20— Related Party Disclosures (October 2002)	IAS 24 (issued July 1984, reformatted 1994)	IAS 24 (November 2009)		Para in IAS 24	Para in IPSAS 20	How affected
						Potential project: Update of IPSAS 20
IPSAS 21— Impairment of Non-Cash Generating Assets (December 2004)	IAS 36 (March 2004)	–		Para in IAS 36	Para in IPSAS 21	How affected
			IFRS 5 (March 2004)	2 3 6	2 8 14	Potential project: Discontinued operations
			IFRS 8 (November 2006)	IN11 80 129 130	- - 76 77	N/A See Table G
			IAS 1 (September 2007)	61	-	Potential project: Update of

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹					
				120	67	IPSAS 1		
				126	73			
				129	76			
				140A-new	-			
				IFRS 3 (January 2008)		65	-	Committed project: Entity combinations
						81	-	
						85	-	
						91-95-delete	-	
		138-delete	-					
		139	-					
		140B-new	-					
		App. C-new	-					
		Amendments to IFRS 1 and IAS 27 (May 2008)	12(h)-new	27	Potential project: Update of IPSAS 1			
			140D-new	-				
		Improvements to IFRSs (May 2008)	134(e)	-	-			
		Improvements to IFRSs (April 2009)	80(b)	-	Committed project: Entity combinations			
		IFRS 9 (November 2009)	2(e)	2(c)	Committed project: Update of IPSASs 28–30			
			5	9				
			140F-new	-				
		IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30			
IPSAS 22— Disclosure of Information About the General Government Sector (December 2006)	Refers to SNA 1993	SNA 2008						

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
IPSAS 23— Revenue from Non-Exchange Transactions (Taxes and Transfers) (December 2006)	–	–				
IPSAS 24— Presentation of Budget Information in Financial Statements (December 2006)	–	–				
IPSAS 25— Employee Benefits (February 2008)	IAS 19 (issued February 1998, including amendments up to December 31, 2004)	–		Para in IAS 19	Para in IPSAS 25	How affected
			IFRS 8 (November 2006)	Example in 115	135	N/A See Table G
			IAS 1 (September 2007)	93A-93D 106 120A 161-new	107-109 126 141 -	Potential project: Update of IPSAS 1
			Improvements to IFRSs (May 2008)	7 8(b) 32B 97-98 111 111A 159D	10 11(b) 37 113-114 131 131A 177A	Amended Amended Amended Amended Amended New New
			IFRS 9 (November 2009)	BC58 BC75A	- -	Committed project: Update of IPSASs 28–30
			IPSAS 26— Impairment of Cash-Generating	IAS 36 (March 2004)	–	
			IFRS 5 (March 2004)	2 3	2 8	Potential project: Discontinued

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹				
Assets (February 2008)				6	13	operations	
			IFRS 8 (November 2006)	IN11	-		N/A See Table G
				80	-		
				129	119		
				130	120		
			IAS 1 (September 2007)	61	-		Potential project: Update of IPSAS 1
				120	104		
				126	115		
				129	119		
			IFRS 3 (January 2008)	140A-new	-		Committed project: Entity combinations
65	76						
81	-						
85	-						
91-95-delete	-						
138-delete	-						
Amendments to IFRS 1 and IAS 27 (May 2008)	139	-		Committed project: Entity combinations: Update of IPSAS 6			
	App. C-new	-					
Improvements to IFRSs (May 2008)	140B	-		Amended New			
	12(h)-new	25					
Improvements to IFRSs (April 2009)	140D-new	-		Committed project: Entity combinations			
	134(e)	123(d)					
IFRS 9 (November 2009)	140C	126C		Committed project: Update of IPSASs 28–30			
	80(b)	-					
IFRS 9 (October 2010)	140E	-		Committed project: Update of IPSASs 28–30			
	2(e)	2(c)					
	5	9					
	140F-new	-					

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				Para in IAS 41	Para in IPSAS 27	How affected
IPSAS 27— Agriculture (December 2009)	IAS 41 (issued February 2001, including amendments up to December 31, 2008)					
		IFRS 9 (November 2009)	B48	-	Committed project: Update of IPSASs 28–30	
IPSAS 28— Financial Instruments: Presentation (January 2010)	IAS 32 (issued December 2003, including amendments up to December 31, 2008) IFRIC 2 (November 2004)	-		Para in IAS 32	Para in IPSAS 28	How affected
		Amendment to IAS 32 (October 2009)	11 16 97E-new	9 14 -	Committed project: Update of IPSASs 28–30	
		IFRS 9 (November 2009)	3 12 31 AG2 AG30 97F-new	2 10 36 AG2 AG55 -	Committed project: Update of IPSASs 28–30	
		IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30	
IPSAS 29— Financial Instruments: Recognition and Measurement (January 2010)	IAS 39 (revised in December 2003, including amendments up to December 31, 2008) IFRIC 9 (March 2006) IFRIC 16 (July 2008)	-		Para in IFRSs	Para in IPSAS 29	How affected
		Amendments to IFRIC 9 and IAS 39 (March 2009)	12 103J-new	14 -	Committed project: Update of IPSASs 28–30	
		Improvements to IFRSs (April 2009) – IAS 39	2(g) 80 97 100 AG30(g) 103K-new	2(f) 89 108 111 AG43(g) -	Amended Amended Amended Amended Committed project: Update of IPSASs 28–30	
		Improvements to IFRSs (April 2009) – IFRIC 9	5	-	Committed project: Update of IPSASs 28–30	

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
			Improvements to IFRSs (April 2009) – IFRIC 16	14	C10	Committed project: Update of IPSASs 28–30
			IFRS 9 (November 2009)	1 9-11A 13-14 26-27 31 33-34 43-44 47-48 50-50A 53-58 63 88-90 96(c) AG3-3A AG4B-4E AG4H-4I AG8 AG50 AG53 AG56 AG64 AG76A AG80-81 AG83-84 AG95-96 AG114(a) 45-46-delete 50B-52-delete 61-delete 66-70-delete	1 10-13 15-16 28-29 33 35-36 45-46 49-50 53-54 62-67 72 98-101 107(c) AG2-3 AG7-10 AG13-14 AG19 AG65 AG68 AG71 AG82 AG109 AG113-114 AG116-117 AG128-129 AG157(a) 47-48 55-61 70 75-79	Committed project: Update of IPSASs 28–30

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
				79-delete AG16-26- delete AG30(b) - delete AG30(f) -delete AG65-delete AG66-68- delete 103L-new	88 AG29-39 AG43(b) AG43(f) AG83 AG98-100 -	
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
			Amendments to IFRS 1 (December 2010)			Committed project: Update of IPSASs 28–30
IPSAS 30— Financial Instruments: Disclosures (January 2010)	IFRS 7 (issued August 2005, including amendments published to April 30, 2009)	–		Para in IFRS 7	Para in IPSAS 30	How affected
			Amendments to IFRS 7 (March 2009)	27 39 B11 27A-27B B10A B11A-11F 44G-new	31 46 AG12 32-33 AG11 AG13-18 -	Amended Amended Amended New New New Committed project: Update of IPSASs 28–30

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
			IFRS 9 (November 2009)	2-3 8-9 20 29-30 B1 B5 B10 B22 B27 11A-11B-new 12B-12D-new 20A-new 44H-new 12-12A-delete App. D-delete	2-3 11-12 24 35-36 AG1 AG5 AG10 AG24 AG29 - - - - 15-16 -	Committed project: Update of IPSASs 28–30
			Improvements to IFRSs (May 2010)			Committed project: Update of IPSASs 28–30
			<i>Disclosures—Transfers of Financial Assets</i> (Amendments to IFRS 7) (October 2010)			Committed project: Update of IPSASs 28–30
			IFRS 9 (October 2010)			Committed project: Update of IPSASs 28–30
IPSAS 31—	IAS 38 (March)	–		Para in IAS 38	Para in IPSAS 31	How affected

IPSAS	Underlying IFRSs	More recent IFRSs	Further Consequential Amendments ¹			
Intangible Assets (January 2010)	2004, including amendments up to December 31, 2008) SIC 32 (issued March 2002, including amendments up to December 31, 2008)		Improvements to IFRSs (April 2009)	36-37 40-41 130C 130E	- - - -	Committed project: Entity combinations

Table B: List of Categories in “How Affected” Column of Table A

Category	Comments
Committed Projects	
Update of IPSASs 28–30: Financial Instruments Standards	The IPSASB, at its April 2010 meeting, agreed to defer the update of IPSASs 28–30 until the IASB completes its project on IFRS 9, expected to be completed in Q2, 2011.
Entity combinations	Includes: <ul style="list-style-type: none"> • Developing a Standard/s • Update of IPSAS 6, <i>Consolidated and Separate Financial Statements</i> • Update of IPSAS 7, <i>Investments in Associates</i> • Update of IPSAS 8, <i>Interests in Joint Ventures</i>
Potential Projects	
Update of IPSAS 1, <i>Presentation of Financial Statements</i>	IPSAS 1 is based on the December 2003 version of IAS 1. The IASB issued a revised version of IAS 1 in September 2007 which includes the notion of comprehensive income. The IPSASB has not considered this notion.
IPSAS 5, <i>Borrowing Costs</i>	IPSAS 5 is based on the December 2003 version of IAS 23. The IASB issued a revised version of IAS 23 in March 2007. The IPSASB has a project to update IPSAS 5. The project is currently on hold until completion of the Conceptual Framework project.
Discontinued operations	The IASB issued IFRS 5, <i>Non-current Assets Held for Sale and Discontinued Operations</i> in March 2004. The IPSASB has not considered whether a standard is required.
Update of IPSAS 20, <i>Related Party Disclosures</i>	IPSAS 20 is based on the July 1984 (reformatted in 1994) version of IAS 24. The IASB issued a revised version of IAS 24 in November 2009. The IPSASB has not considered whether IPSAS 20 needs to be updated.
Other Categories	
Amended, Deleted, New	<ul style="list-style-type: none"> • Amendments issued by the IPSASB in January 2010 and are based upon the Improvements to IFRSs issued by the IASB in May 2008. See Table D for further details. • Amendments issued by the IPSASB in April 2010 and are based upon the Improvements to IFRSs issued by the IASB in April 2009. See Table E for further details.
N/A See Table G	Includes: <ul style="list-style-type: none"> • IFRS 1, <i>First-time Adoption of International Financial Reporting Standards</i> • IFRS 2, <i>Share-based Payment</i> • IFRS 4, <i>Insurance Contracts</i>

Category	Comments
	<ul style="list-style-type: none">• IFRS 6, <i>Exploration for and Evaluation of Mineral Resources</i>• IFRS 8, <i>Operating Segments</i> See Table G for further details.

Table C: List of Revised and Amended Standards and Other Documents from the IASB (December 2003 to February 15, 2011)

#	IASB's Amendments	Date	Abbreviation
1	IAS 1 <i>Presentation of Financial Statements</i>	as revised in December 2003	
2	IAS 2 <i>Inventories</i>	as revised in December 2003	IAS 2 (December 2003)
3	IAS 8 <i>Accounting Policies, Changes in Accounting Estimates and Errors</i>	issued December 2003	IAS 8 (December 2003)
4	IAS 10 <i>Events after the Balance Sheet Date</i>	as revised in December 2003	IAS 10 (December 2003)
5	IAS 16 <i>Property, Plant and Equipment</i>	as revised in December 2003	IAS 16 (December 2003)
6	IAS 17 <i>Leases</i>	as revised in December 2003	
7	IAS 21 <i>The Effects of Changes in Foreign Exchange Rates</i>	as revised in December 2003	IAS 21 (December 2003)
8	IAS 24 <i>Related Party Disclosures</i>	as revised in December 2003	
9	IAS 27 <i>Consolidated and Separate Financial Statements</i>	as revised in December 2003	
10	IAS 28 <i>Investments in Associates</i>	as revised in December 2003	
11	IAS 31 <i>Interests in Joint Ventures</i>	as revised in December 2003	
12	IAS 32 <i>Financial Instruments: Disclosure and Presentation</i>	as revised in December 2003	
13	IAS 33 <i>Earnings per Share</i>	as revised in December 2003	
14	IAS 39 <i>Financial Instruments: Recognition and Measurement</i>	as revised in December 2003	IAS 39 (December 2003)
15	IAS 40 <i>Investment Property</i>	as revised in December 2003	
16	IFRS 2 <i>Share-based Payment</i>	issued February 2004	IFRS 2 (February 2004)
17	IFRS 3 <i>Business Combinations</i>	issued March 2004	IFRS 3 (March 2004)
18	IFRS 4 <i>Insurance Contracts</i>	issued March 2004	IFRS 4 (March 2004)
19	IFRS 5 <i>Non-current Assets Held for Sale and Discontinued Operations</i>	issued March 2004	IFRS 5 (March 2004)
20	IAS 36 <i>Impairment of Assets</i>	as revised in March 2004	
21	IAS 38 <i>Intangible Assets</i>	as revised in March 2004	
22	<i>Fair Value Hedge Accounting for a Portfolio Hedge of Interest Rate Risk (Amendment to IAS 39)</i>	issued March 2004	

#	IASB's Amendments	Date	Abbreviation
23	IFRIC 1 <i>Changes in Existing Decommissioning, Restoration and Similar Liabilities</i>	issued May 2004	
24	IFRIC 2 <i>Members' Shares in Co-operative Entities and Similar Instruments</i>	issued November 2004	
25	IFRIC 4 <i>Determining whether an Arrangement contains a Lease</i>	issued December 2004	
26	IFRIC 5 <i>Rights to Interests arising from Decommissioning, Restoration and Environmental Rehabilitation Funds</i>	issued December 2004	
27	IFRS 6 <i>Exploration for and Evaluation of Mineral Resources</i>	issued December 2004	
28	<i>Actuarial Gains and Losses, Group Plans and Disclosures</i> (Amendment to IAS 19)	issued December 2004	Amendment to IAS 19 (December 2004)
29	<i>Transition and Initial Recognition of Financial Assets and Financial Liabilities</i> (Amendment to IAS 39)	issued December 2004	
30	<i>Cash Flow Hedge Accounting of Forecast Intragroup Transactions</i> (Amendment to IAS 39)	issued April 2005	
31	Amendment to IFRS1 and IFRS 6	issued June 2005	
32	<i>The Fair Value Option</i> (Amendment to IAS 39)	issued June 2005	
33	IFRS 7 <i>Financial Instruments: Disclosures</i>	issued August 2005	IFRS 7 (August 2005)
34	<i>Capital Disclosures</i> (Amendments to IAS 1)	issued August 2005	
35	<i>Financial Guarantee Contracts</i> (Amendments to IAS 39 and IFRS 4)	issued August 2005	Amendments to IAS 39 and IFRS 4 (August 2005)
36	IFRIC 6 <i>Liabilities arising from Participating in a Specific Market—Waste Electrical and Electronic Equipment</i>	issued September 2005	
37	IFRIC 7 <i>Applying the Restatement Approach under IAS 29 Financial Reporting in Hyperinflationary Economies</i>	issued November 2005	
38	Revised Guidance on Implementing IFRS 4	as revised in December 2005	
39	<i>Net Investment in a Foreign Operation</i> (Amendment to IAS 21)	issued December 2005	Amendment to IAS 21 (December 2005)
40	IFRIC 8 <i>Scope of IFRS 2</i>	issued January 2006	
41	IFRIC 9 <i>Reassessment of Embedded Derivatives</i>	issued March 2006	

#	IASB's Amendments	Date	Abbreviation
42	IFRIC 10 <i>Interim Financial Reporting and Impairment</i>	issued July 2006	
43	IFRS 8 <i>Operating Segments</i>	issued November 2006	IFRS 8 (November 2006)
44	IFRIC 11 <i>IFRS 2—Group and Treasury Share Transactions</i>	issued November 2006	
45	IFRIC 12 <i>Service Concession Arrangements</i>	issued November 2006	
46	IAS 23 <i>Borrowing Costs</i>	as revised in March 2007	IAS 23 (March 2007)
47	IFRIC 13 <i>Customer Loyalty Programmes</i>	issued June 2007	
48	IFRIC 14 <i>IAS 19—The Limit on a Defined Benefit Asset, Minimum Funding Requirements and their Interaction</i>	issued July 2007	
49	IAS 1 <i>Presentation of Financial Statements</i>	as revised in September 2007	IAS 1 (September 2007)
50	IAS 27 <i>Consolidated and Separate Financial Statements</i>	as amended in January 2008	IAS 27 (January 2008)
51	IFRS 3 <i>Business Combinations</i>	as revised in January 2008	IFRS 3 (January 2008)
52	<i>Vesting Conditions and Cancellations</i> (Amendments to IFRS 2)	issued January 2008	
53	<i>Puttable Financial Instruments and Obligations Arising on Liquidation</i> (Amendments to IAS 32 and IAS 1)	issued February 2008	Amendments to IAS 32 and IAS 1 (February 2008)
54	<i>Cost of an Investment in a Subsidiary, Jointly Controlled Entity or Associate</i> (Amendments to IFRS 1 and IAS 27)	issued May 2008	Amendments to IFRS 1 and IAS 27 (May 2008)
55	<i>Improvements to IFRSs</i>	issued May 2008	Improvements to IFRSs (May 2008)
56	<i>Eligible Hedged Items</i> (Amendment to IAS 39)	issued July 2008	
57	IFRIC 15 <i>Agreements for the Construction of Real Estate</i>	issued July 2008	IFRIC 15 (July 2008)
58	IFRIC 16 <i>Hedges of a Net Investment in a Foreign Operation</i>	issued July 2008	
59	<i>Reclassification of Financial Assets</i> (Amendments to IAS 39 and IFRS 7)	issued October 2008	
60	IFRS 1 <i>First-time Adoption of International Financial Reporting Standards</i>	as revised in November 2008	
61	IFRIC 17 <i>Distributions of Non-cash Assets to Owners</i>	issued November 2008	IFRIC 17 (November 2008)
62	<i>Reclassification of Financial Assets—Effective Date and Transition</i> (Amendments to IAS 39 and IFRS 7)	issued November 2008	

#	IASB's Amendments	Date	Abbreviation
63	IFRIC 18 <i>Transfers of Assets from Customers</i>	issued January 2009	
64	<i>Improving Disclosures about Financial Instruments</i> (Amendments to IFRS 7)	issued March 2009	Amendments to IFRS 7 (March 2009)
65	<i>Embedded Derivatives</i> (Amendments to IFRIC 9 and IAS 39)	issued March 2009	Amendments to IFRIC 9 and IAS 39 (March 2009)
66	<i>Improvements to IFRSs</i>	issued April 2009	Improvements to IFRSs (April 2009)
67	<i>Group Cash-settled Share-based Payment Transactions - Amendments to IFRS 2</i>	issued June 2009	
68	<i>Additional Exemptions for First-time Adopters</i> (Amendments to IFRS 1)	issued July 2009	
69	<i>Classification of Rights Issues</i> (Amendment to IAS 32)	issued October 2009	Amendment to IAS 32 (October 2009)
70	IFRS 9 <i>Financial Instruments (financial assets)</i>	issued November 2009	IFRS 9 (November 2009)
71	IAS 24 <i>Related Party Disclosures</i>	as revised in November 2009	IAS 24 (November 2009)
72	IFRIC 19 <i>Extinguishing Financial Liabilities with Equity Instruments</i>	issued November 2009	
73	<i>Prepayments of a Minimum Funding Requirement</i> (Amendments to IFRIC 14)	issued November 2009	
74	<i>Limited Exemption from Comparative IFRS 7 Disclosures for First-time Adopters</i> (Amendment to IFRS 1)	issued January 2010	
75	<i>Improvements to IFRSs</i>	issued May 2010	Improvements to IFRSs (May 2010)
76	Conceptual Framework Phase A: <i>Objectives and Qualitative characteristics</i>	issued September 2010	
77	<i>Disclosures—Transfers of Financial Assets</i> (Amendments to IFRS 7)	issued October 2010	
78	IFRS 9 <i>Financial Instruments (financial liabilities)</i>	issued October 2010	
79	IFRS Practice Statement <i>Management Commentary</i>	issued December 2010	
80	<i>Severe Hyperinflation and Removal of Fixed Dates for First-time Adopters</i> (Amendments to IFRS 1)	issued December 2010	Amendments to IFRS 1 (December 2010)
81	<i>Deferred tax: Recovery of underlying assets</i> (Amendment to	issued December 2010	

#	IASB's Amendments	Date	Abbreviation
IAS 12)			

Table D: Improvements to IFRSs (May 2008)

This table shows exclusions and inclusions of amendments in *Improvements to IPSASs* (January 2010).

IFRSs	Subject of Amendment	IPSAS Amendment
Part I		
IFRS 5 <i>Non-current Assets Held for Sale and Discontinued Operations</i>	Plan to sell the controlling interest in a subsidiary	No equivalent IPSAS
IAS 1 <i>Presentation of Financial Statements</i> IAS 1 amendments: 68, 71, 139C	Current/non-current classification of derivatives	Included in consequential amendments appendix in IPSAS 29. Other changes are included in Improvements to IPSASs (January 2010) IPSAS 1 amendments: 79, 82, 153A
IAS 16 <i>Property, Plant and Equipment</i> IAS 16 amendments: 68A, 69, 81D, (N/A 6), Appendix IAS 7: 14, 55	Recoverable amount	Not applicable
	Sale of assets held for rental	Included in Improvements to IPSASs (January 2010) IPSAS 17 amendments: 83A, 84, 107A, Appendix IPSAS 2: 22, 63A
IAS 19 <i>Employee Benefits</i> IAS 19 amendments: 7, 8, 32B, 97, 98, 111, 111A, 159D, 160	Curtailments and negative past service cost	Included in Improvements to IPSASs (January 2010) IPSAS 25 amendments: 10, 11, 37, 113, 114, 131, 131A, 177A
	Plan administration costs	
	Replacement of term “fall due”	
	Guidance on contingent liabilities	
IAS 20 <i>Accounting for Government Grants and Disclosure of Government Assistance</i>	Government loans with a below-market rate of interest	No equivalent IPSAS
IAS 23 <i>Borrowing Costs</i>	Components of borrowing costs	Deterred due to separate IPSASB project on IPSAS 5
IAS 27 <i>Consolidated and Separate Financial Statements</i>	Measurement of subsidiary held for sale in separate financial statements	Not applicable (The amendment to IAS 27 is related to IFRS 5, but there is no equivalent IPSAS to IFRS 5)
IAS 28 <i>Investments in Associates</i> IAS 28 amendments: 1, 41C, (N/A 33)	Required disclosures when investments in associates are accounted for at fair value through profit or loss	Included in Improvements to IPSASs (January 2010) IPSAS 7 amendments: 1, 47A
	Impairment of investment in associate	Will be addressed in IPSASB’s Entity Combinations project
IAS 29 <i>Financial Reporting in</i>	Description of measurement basis in financial	Not applicable (No corresponding paragraph in IPSAS

IFRSs	Subject of Amendment	IPSAS Amendment
<i>Hyperinflationary Economies</i> IAS 29 amendments: 14, 15, 19-20, (N/A 6, 8, 28, 34)	statements	10) Editorial changes are included in Improvements to IPSASs (January 2010) IPSAS 10 amendments: 17, 18, 22, 38A
IAS 31 <i>Interests in Joint Ventures</i> IAS 31 amendments: 1, 58B, Appendix IFRS 7: 3, 44D, IAS 32: 4, 97D	Required disclosures when interests in jointly controlled entities are accounted for at fair value through profit or loss	Included in Improvements to IPSASs (January 2010) IPSAS 8 amendments: 1, 69A, Appendix: Changes included in IPSAS 28 and IPSAS 30
IAS 36 <i>Impairment of Assets</i> IAS 36 amendments: 134(e), 140C	Disclosure of estimates used to determine recoverable amount	Included in Improvements to IPSASs (January 2010) IPSAS 26 amendments: 123(d), 126C
IAS 38 <i>Intangible Assets</i>	Advertising and promotional activities	Included in IPSAS 31
	Unit of production method of amortisation	
IAS 39 <i>Financial Instruments: Recognition and Measurement</i>	Reclassification of derivatives into or out of the classification of at fair value through profit or loss	Included in IPSAS 29
	Designating and documenting hedges at the segment level	
	Applicable effective interest rate on cessation of fair value hedge accounting	
IAS 40 <i>Investment Property</i> IAS 40 amendments: 8, 9, 22, 31, 48, 50, 53, 53A, 53B, 54, 57, 85B, Appendix IAS 16: 5, 81E	Property under construction or development for future use as investment property	Included in Improvements to IPSASs (January 2010) IPSAS 16 amendments: 12, 13, 29, 40, 57, 59, 62, 62A, 62B, 63, 66, 101A, Appendix IPSAS 17: 8, 107B
IAS 41 <i>Agriculture</i>	Discount rate for fair value calculations	Included in IPSAS 27
	Additional biological transformation	
Part II		
IFRS 7 <i>Financial Instruments: Disclosures</i>	Presentation of finance costs	Included in IPSAS 30
IAS 8 <i>Accounting Policies, Changes in Accounting Estimates and Errors</i> IAS 8 amendments: 7, 9, 11	Status of implementation guidance	Included in Improvements to IPSASs (January 2010) IPSAS 3 amendments: 9, 11, 14, 59A

IFRSs	Subject of Amendment	IPSAS Amendment
IAS 10 <i>Events after the Reporting Period</i> IAS 10 amendments: 13	Dividends declared after the end of the reporting period	Included in Improvements to IPSASs (January 2010) IPSAS 14 amendments: 16, 32A
IAS 18 <i>Revenue</i>	Costs of originating a loan	Included in consequential amendments appendix in IPSAS 29
IAS 20 <i>Accounting for Government Grants and Disclosure of Government Assistance</i>	Consistency of terminology with other IFRSs	No equivalent IPSAS
IAS 29 <i>Financial Reporting in Hyperinflationary Economies</i>	Consistency of terminology with other IFRSs	Not applicable, except the amendment to paragraph 14 of IAS 29, which is included in Improvements to IPSASs (January 2010) See Part I for the amended paragraphs.
IAS 34 <i>Interim Financial Reporting</i>	Earnings per share disclosures in interim financial reports	No equivalent IPSAS
IAS 40 <i>Investment Property</i>	Consistency of terminology with IAS 8	Included in Improvements to IPSASs (January 2010) See Part I for the amended paragraphs.
	Investment property held under lease	
IAS 41 <i>Agriculture</i> IAS 41 amendments: 4, 5, 14, Appendix IAS 2: 20, IAS 36: 2, 5	Examples of agricultural produce and products	Included in IPSAS 27 and in consequential amendments appendix in IPSAS 27 (IPSAS 12: 29, 51A, IPSAS 26: 2, 8)
	Point-of-sale costs	

Table E: Improvements to IFRSs (April 2009)

This table shows exclusions and inclusions of amendments in *Improvements to IPSASs* (November 2010).

IFRS	Subject of Amendment	IPSAS Amendment
IFRS 2 <i>Share-based Payment</i>	Scope of IFRS 2 and revised IFRS 3 <i>Business Combinations</i>	No equivalent IPSAS
IFRS 5 <i>Non-current Assets Held for Sale and Discontinued Operations</i>	Disclosures of non-current assets (or disposal groups) classified as held for sale or discontinued operations	No equivalent IPSAS
IFRS 8 <i>Operating Segments</i>	Disclosure of information about segment assets	The amendment to IFRS 8 is not applicable to IPSAS 18, because the segment asset disclosures required by IFRS 8 differ from IAS 14
IAS 1 <i>Presentation of Financial Statements</i> IAS 1 amendments: 69, 139D	Current/non-current classification of convertible instruments	Included in ED 44 IPSAS 1 amendments: 80, 153D
IAS 7 <i>Statement of Cash Flows</i> IAS 7 amendments: 16, 56	Classification of expenditures on unrecognized assets	Included in ED 44 IPSAS 2 amendments: 25, 63B
IAS 17 <i>Leases</i> IAS 17 amendments: 14, 15, 15A, 68A, 69A	Classification of leases of land and buildings	Included in ED 44 IPSAS 13 amendments: 19, 20, 20A, 83A, 85A
IAS 18 <i>Revenue</i> IAS 18 amendments: IE21	Determining whether an entity is acting as a principal or as an agent	Included in ED 44 IPSAS 9 amendments: IG32-IG34
IAS 36 <i>Impairment of Assets</i> IAS 36 amendments: 80, 140E	Unit of accounting for goodwill impairment test	This IASB amendment will be addressed in the IPSASB's Entity Combinations project
IAS 38 <i>Intangible Assets</i> IAS 38 amendments: 36, 37, 40, 41, 130C, 130E	Additional consequential amendments arising from revised IFRS 3	This IASB amendment will be addressed in the IPSASB's Entity Combinations project
	Measuring the fair value of an intangible asset acquired in a business combination	
IAS 39 <i>Financial Instruments: Recognition and Measurement</i>	Treating loan prepayment penalties as closely related embedded derivatives	This IASB amendment will be considered in the context of any future work on financial instruments by

IFRS	Subject of Amendment	IPSAS Amendment
IAS 39 amendments: 2, 80, 97, 100, 103K, 108C, AG30, F.6.2		IPSASB.
	Scope exemption for business combination contracts	This IASB amendment has already been incorporated in IPSAS 29
	Cash flow hedge accounting	
<i>IFRIC 9 Reassessment of Embedded Derivatives</i> IFRC 9 amendments: 5, 11	Scope of IFRIC 9 and revised IFRS 3	This IASB amendment will be considered in the context of any future work on financial instruments by IPSASB.
<i>IFRIC 16 Hedges of a Net Investment in a Foreign Operation</i> IFRC 16 amendments: 14, 18	Amendment to the restriction on the entity that can hold hedging instruments	This IASB amendment will be considered in the context of any future work on financial instruments by IPSASB.

Table F: Improvements to IFRSs (May 2010)

This table shows the reasoning for excluding these amendments from the IPSASB's 2011 Improvements project.

IFRS	Subject of Amendment	IPSAS Amendment
IFRS 1 <i>First-time Adoption of International Financial Reporting Standards</i>	<ul style="list-style-type: none"> Accounting policy changes in the year of adoption. Revaluation basis as deemed cost. Use of deemed cost for operations subject to rate regulation. 	No equivalent IPSAS. A potential IPSASB project to be considered at this meeting. See Agenda Item 6.
IFRS 3 <i>Business Combinations</i>	<ul style="list-style-type: none"> Transition requirements for contingent consideration from a business combination that occurred before the effective date of the revised IFRS. Measurement of non-controlling interests. Unreplaced and voluntarily replaced share-based payment awards. 	No equivalent IPSAS. The IPSASB has a current project on entity combinations and this amendment will be considered in that project.
IFRS 7 <i>Financial Instruments: Disclosures</i>	Clarification of disclosures.	This amendment will be considered in the Financial Instruments amendments project when this is initiated.
IAS 1 <i>Presentation of Financial Statements</i>	Clarification of statement of changes in equity.	IPSAS 1, <i>Presentation of Financial Statements</i> , is based on the December 2003 version of IAS 1 and does not include the notion of "comprehensive income", so this amendment is not currently relevant.
IAS 27 <i>Consolidated and Separate Financial Statements</i>	Transition requirements for amendments arising as a result of the amendment to IAS 27 issued in January 2008.	IPSAS 6, <i>Consolidated and Separate Financial Statements</i> is based on the December 2003 version of IAS 27 and the revised version of IAS 27 issued in January 2008 has not yet been considered by the IPSASB. The amendments in <i>Improvements to IFRSs</i> issued in May 2010 relate directly to the amendments made in January 2008 and therefore these improvements are not currently relevant. Note that the IPSASB will be considering a draft Project Brief to update IPSAS 6 at its June 2011 meeting.

IFRS	Subject of Amendment	IPSAS Amendment
IAS 34 <i>Interim Financial Statements</i>	Significant events and transactions.	No equivalent IPSAS. The IPSASB has not considered the applicability of IAS 34 to public sector entities, so this amendment is not currently relevant.
IFRIC 13 <i>Customer Loyalty Programmes</i>	Fair value of award credits.	IFRIC 13 primarily relates to IAS 18, <i>Revenue</i> . While IPSAS 9, <i>Revenue from Exchange Transactions</i> is primarily drawn from IAS 18, customer loyalty programs are not relevant, or of minimal relevance in the public sector and the IPSASB has no current plans to address the issue. Note that the IASB is in the process of finalizing a new standard on revenue recognition which is expected to be issued in Q2, 2011.

Table G: IFRSs with no Comparable IPSASs

This list shows IFRSs issued up to January 1, 2011, which have no comparable IPSASs.

IASB Standard or Guidance	Comments
Framework for the Preparation and Presentation of Financial Statements	Current IPSASB project in progress.
International Financial Reporting Standards (IFRSs)	
IFRS 1, <i>First-time Adoption of International Financial Reporting Standards</i>	Potential project.
IFRS 2, <i>Share-based Payment</i>	This topic is not relevant to public sector entities because they generally do not give share-based payment compensation.
IFRS 3, <i>Business Combinations</i>	Current IPSASB project in progress.
IFRS 4, <i>Insurance Contracts</i>	The IASB developed IFRS 4 as an interim standard until it develops a comprehensive standard for insurance contracts. The IPSASB has deferred its consideration of the applicability of IFRS 4 to public sector entities until the IASB issues a comprehensive standard on this topic.
IFRS 5, <i>Non-current Assets Held for Sale and Discontinued Operations</i>	Potential project.
IFRS 6, <i>Exploration for and Evaluation of Mineral Resources</i>	The IASB developed IFRS 6 as an interim standard until it develops a comprehensive standard for exploration for and evaluation of mineral resources. The IPSASB has deferred its consideration of the applicability of IFRS 6 to public sector entities until the IASB issues a comprehensive standard on this topic.
IFRS 8, <i>Operating Segments</i>	The IASB replaced IAS 14, <i>Segment Reporting</i> with IFRS 8 in November 2006. The IPSASB, at its July 2007 meeting, agreed to defer a proposed project to update IPSAS 18.
IFRS 9, <i>Financial Instruments</i>	Committed project to update IPSASs 28–30 once the IASB completes its project on IFRS 9, expected to be completed in Q2, 2011. The IPSASB made this decision at its April 2010 meeting.
International Accounting Standards (IASs)	
IAS 12, <i>Income Taxes</i>	This topic is not relevant to public sector entities because they generally do not pay income taxes.
IAS 20, <i>Accounting for Government Grants and Disclosure of Government Assistance</i>	This topic is addressed by IPSAS 23, <i>Revenue from Non-Exchange Transactions (Taxes and Transfers)</i> .

IASB Standard or Guidance	Comments
IAS 26, <i>Accounting and Reporting by Retirement Benefit Plans</i>	The IPSASB has not considered the applicability of IAS 26 to public sector entities.
IAS 33, <i>Earnings per Share</i>	This topic is not relevant to public sector entities because they generally do not have earnings per share.
IAS 34, <i>Interim Financial Reporting</i>	The IPSASB has not considered the applicability of IAS 34 to public sector entities.

Extended List of Potential Projects

Project	Comments
To be discussed March 2011- See Agenda Papers 6.1.1-6.1.8	
Emissions Trading Schemes	See 6.1.1; Propose 2012
Fair Value	See 6.2.2; Defer until Conceptual Framework complete
First Time Adoption	See 6.1.3; Propose Q3-4 2011
Government Business Enterprises	See 6.1.4;
IPSAS 23 Improvements	See 6.1.5; Propose Q3-Q4 2012
Leases	See 6.1.6; Propose 2012
Revenue Recognition	See 6.1.7; Propose Q3-4 2011
Social Benefits	See 6.1.8; Defer until Conceptual Framework complete
Existing IPSASs	
Update of IPSAS 1 <i>Presentation of Financial Statements</i>	Defer until Conceptual Framework complete
Update of IPSAS 18, <i>Segment Reporting</i>	IPSASB discussed and deferred based on low priority
Update of IPSAS 5, <i>Borrowing Costs</i>	Defer until Conceptual Framework complete
Update of IPSAS 19, <i>Provisions, Contingent Liabilities and Contingent Assets</i>	Defer until Conceptual Framework complete
Update of IPSAS 20, <i>Related Party Transactions</i>	IASB issued revised IAS 24 November 2009; IPSASB assessed as low priority compared to other projects
Update of IPSAS 22, <i>Disclosure of Financial Information about the GGS</i>	Issued December 2006; SNA updated in 2008; Consider for new project
Update of IPSAS 25, <i>Employee Benefits</i>	Amended IFRS expected Q1 2011; Effective date of IPSAS 25 is January 1, 2011; propose no new project at this time
Other IASB Projects with Potential Impact	
Amendments to IAS 38, <i>Intangible Assets</i> (Potential Update of IPSAS 31)	IPSAS 31 issued January 2010; effective date April 1, 2011; propose no new project at this time
Discontinued Operations	Not considered high priority in public sector context; propose no new project at this time
Extractive Industries	IASB will consider whether to add project to active agenda in 2011; IPSASB attended roundtable in June 2010; propose monitor; no new project at this time
Insurance Contracts	IFRS expected Q2 2011; no IPSAS equivalent; IPSASB has discussed previously and assessed as low priority
Rate Regulated Activities	No direct impact on current IPSASs; In September 2010 IASB decided to defer and consider for its 2011 agenda; propose monitor; no new project at this time

Project	Comments
Small and Medium Enterprises (SMEs)	Issued July 2009; has been some interest from constituents for IPSASB to consider in context of governments; previously discussed and assessed to be deferred for future consideration once Conceptual Framework complete; likely to be resource intensive
Public Sector Specific	
Power to Tax	Defer until Conceptual Framework complete
Heritage Assets	In April 2010 IPSASB removed this from active project list and asked members to provide staff with practices/guidance developed in their jurisdictions since publication of 2006 Consultation Paper